



USDA/HHS Avian Influenza Conference
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Worker Protection Strategies

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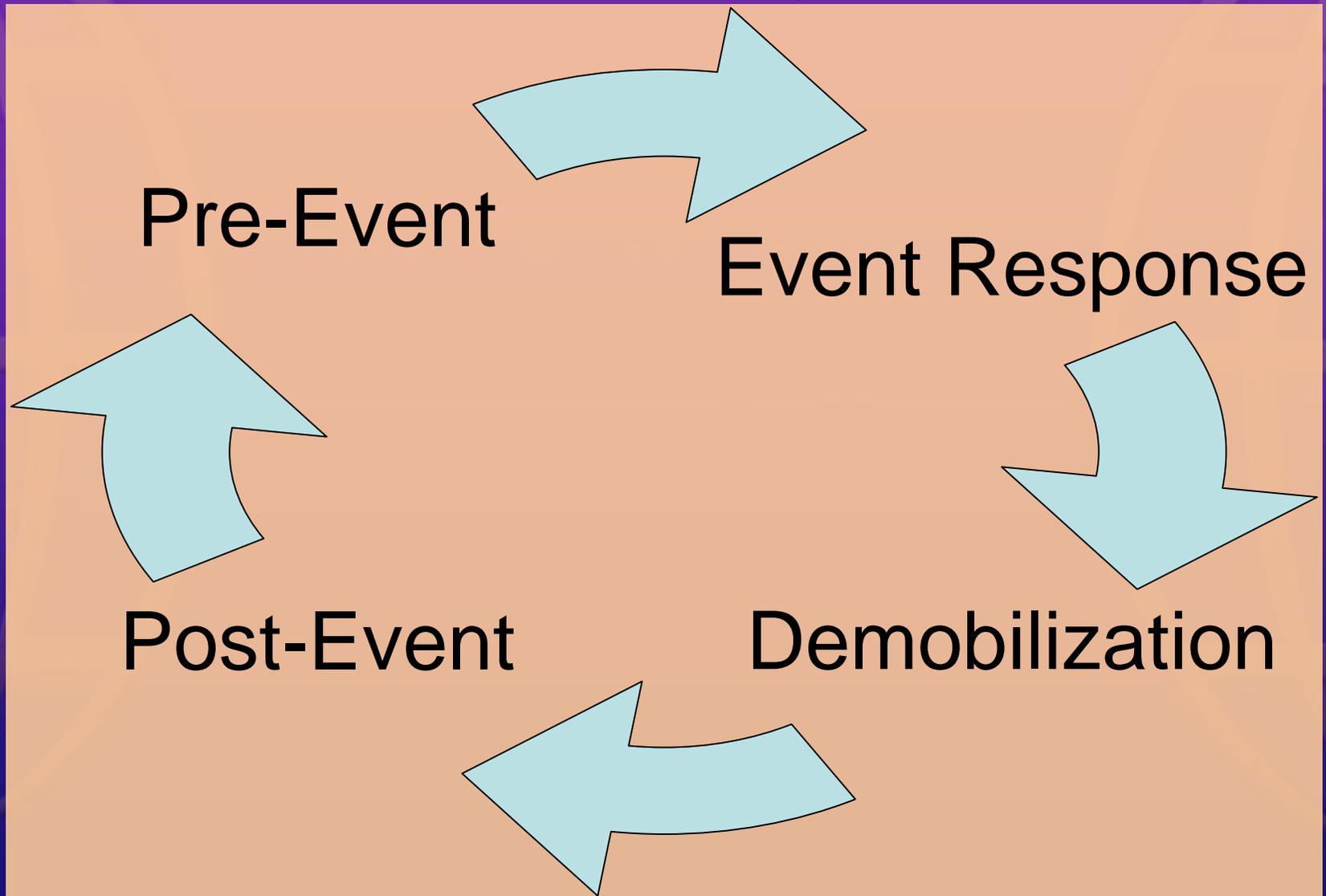
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Worker Protection Goals

- Prevent or mitigate injury and illness from environmental, occupational, and operational threats (including traumatic stress)
- Enable epidemiological investigation of emerging concerns
- Clarify deployment-related liabilities
- Ensure resources and services are available when prevention fails

Health and Safety Activities



Pre-Event

- Criteria for worker readiness
 - Credentials, education and training, PPE
 - Fitness for duty (medical clearance)
- Tracking deployed personnel
 - Who, where, how long
- Workforce and field safety management
 - Anticipate hazards
 - Infrastructure for health and safety

Fitness for Duty: Risk

- **What are the anticipated job hazards?**
 - Role and task, work organization, setting, support
 - Risk of infection, routes of exposure
 - Physiological demands of PPE to control hazards
- **What are the personal risk variables?**
 - Chronic disease and degree of control
 - Special needs
 - Work restriction, medication handling, durable medical equipment, available help

Fitness for Duty: Planning

- **What control measures are available?**
 - Engineering, administrative/work practice, PPE
 - What medical clearance is needed for recommended PPE?

Examples:

- **Disaster planning matrix for hurricanes**
<http://www.osha.gov/SLTC/etools/hurricane/index.html>
- **Model health & safety plan (HASP) for clean-up of facilities contaminated with anthrax spores**
<http://www.osha.gov/dep/anthrax/hasp/index.html>
- **Anthrax e-Tool**
<http://www.osha.gov/SLTC/etools/anthrax/index.html>

Event Response: Safety Management

- Connect with infrastructure for coordinated health and safety activities
- Situational awareness and anticipate hazards
- Compliance with site-specific health and safety plan (HASP)
- Injury and illness reporting
- Staff and data monitoring to achieve **real-time exposure assessment and control**

Area Exposure Estimation: Industrial Hygiene Measures

Environmental Sample Analysis:

Air, swipe, bulk samples

Screening vs. exposure characterization strategy

Positive sample \neq disease

Exposure \neq disease

Human effects highly variable with route and type of exposure, physiology and susceptibility

What is the background (baseline) level of exposure?

Human Exposure Assessment Parameters

Dose, frequency, duration

Characteristics of agent:

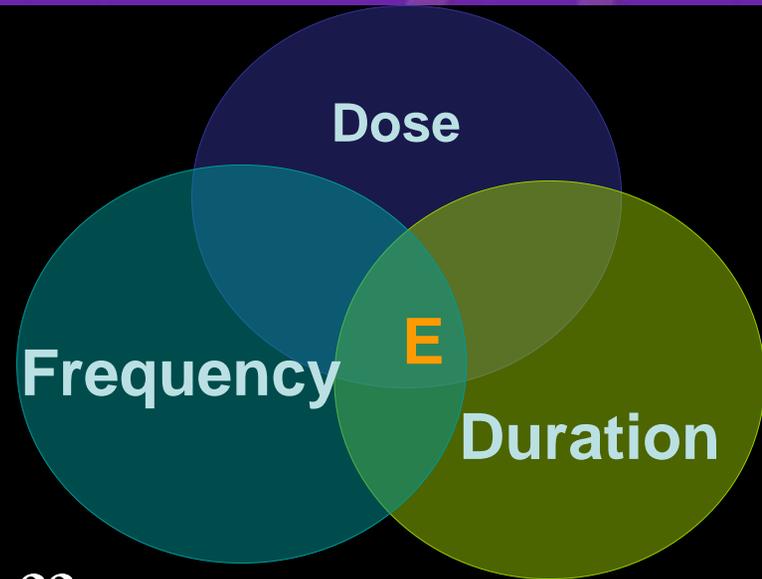
virulence, stability

Route of exposure

Dose-response relationship

Incubation period; latency effects

Other clues: animal deaths, epidemiological clustering, intelligence data





Sources of Stress

Role ambiguity, mismatched skills
Unrealistic expectations and inflexibility
High work demands with little control
Improper attention to safety (climate)
Fatigue and work shift/recovery cycles
Conflicting demands from personal life
Lack of team cohesion or communication
Poor or confusing chain of command

Demobilization

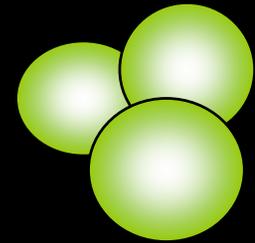
- Verify illness and injury events are captured
 - Situation awareness for safety manager
- Opportunity to provide health and safety briefing before return to routine tasks
 - Potential health effects
 - Available services and resources for care
 - Input for continuity and lessons learned

Unique Challenges After Biological Exposures

Detection Challenges:

Delay due to case finding (incubation)

Natural outbreak vs. bioterrorism?



Risk Quantification Challenges:

Unknown persistence, virulence, transmissibility,
minimum infectious dose, resistance to
decontamination of introduced pathogens

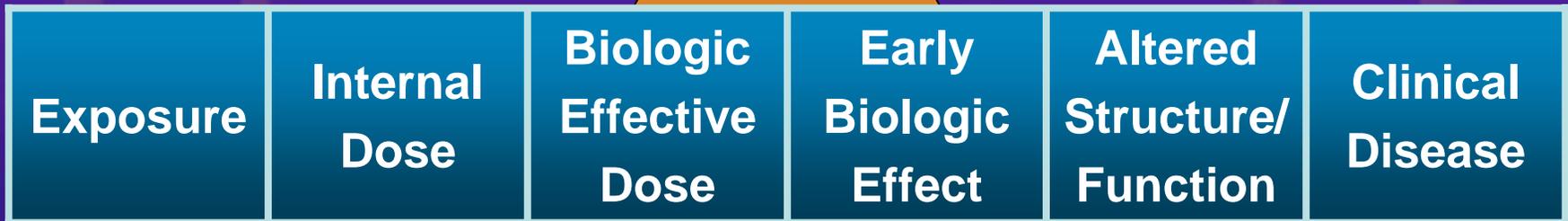
Potential spread by animal or insect vectors

Post-Event

- Reporting of emerging health concerns
- Information sharing about potential concerns and available resources
- Tracking health concerns
 - When to further investigate
 - Medical monitoring
 - Treatment programs

Medical Monitoring for Exposure Disease

Exposure \neq Disease



Links J. (2000). Principles of Exposure, dose and response in Environmental Health Sciences Course, Johns Hopkins Bloomberg School of Public Health..

Medical Monitoring Considerations

Who will be monitored?

Will it be voluntary?

Who will conduct the monitoring?

How will the information be handled?

Who will pay for the monitoring?

What should be the content?

Medical Monitoring: Depends on the exposure(s)

Medical history and physical exam

Mental health assessment

Questionnaires

Special tests

Blood/urine chemistry, imaging studies,
cardiac/pulmonary function, audiometry

Risk and health communication

Information Management

<i>Retention</i>	How long to retain records?
<i>Access</i>	Who will have access to records?
<i>Storage</i>	How and where to store records?
<i>Utilization</i>	How and who will use records?

Who Pays for Monitoring?



Employer

Insurance carrier

Worker compensation

Contracted services

Pandemic Influenza: General Consequences



- Absenteeism and dysfunction
- Massive loss and grief
- Overwhelmed healthcare system
- Communities without supplies or support
- Fear leading to poor coping choices, violence
- Cascading economic problems



Reissman, Watson, Klomp, et al JHSEM, July 2006



Acknowledgements:

USUHS Department of Psychiatry, Center for the Study of Traumatic Stress (DOD)

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National Child Traumatic Stress Network

IOM Com. on Psychological Consequences of Terrorism 2003

Carter Center Mental Health Program

RAND Corporation

CDC, NIH, SAMHSA, HRSA, OASPR

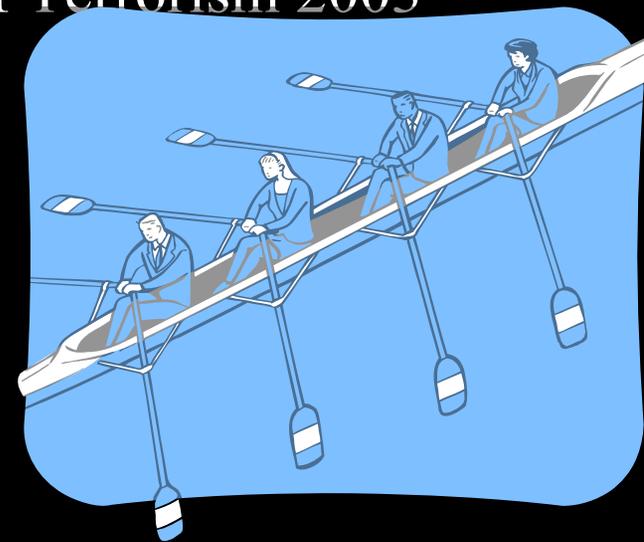
Defense Threat Reduction Agency (DOD)

American Psychiatric Association

American Psychological Association

American Red Cross

Academic Centers for Public Health Preparedness



Tools of Workforce Management

Supervision

Leave policies

Job assignment policies

Co-worker cohesion

Work culture

Employee training

Physical & mental health care for employees
& families



Workforce Management in Times of Disaster

Rotate people

Reserve force

Limit work hours

Regional response networks

Cross training and surge capacity

Across tasks, managers, locations

Shared leadership

Selection/Deselection of individuals

Florida's health

